# CUSTER COUNTY MILES CITY, MONTANA

# FINANCIAL STATEMENTS

For the Year Ended June 30, 2018

# Olness & Associates, p. c.

CERTIFIED PUBLIC ACCOUNTANTS

2810 CENTRAL AVENUE, SUITE B BILLINGS, MONTANA 59102 (406) 252-6230 FAX (406) 245-6922

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# CUSTER COUNTY

# ORGANIZATION

# June 30, 2018

# BOARD OF COUNTY COMMISSIONERS

Jason	Strouf
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Keith Holmlund

Kevin Krausz

Presiding Officer Commissioner Commissioner

# ELECTED OFFICIALS

Linda Corbett Tara Moorehead Tony Harbaugh Wyatt Glade Doug Ellingson Hazel Parker Donald Neese Mary Strouf

County Clerk and Recorder County Treasurer County Sheriff/Coroner County Attorney County Superintendent Clerk of District Court Justice of the Peace Public Administrator BRENT D. OLNESS, CPA CURT D. WYSS, CPA Olness & Associates, p. c.

CERTIFIED PUBLIC ACCOUNTANTS

ERNEST J. OLNESS, CPA

2810 CENTRAL AVENUE, SUITE B BILLINGS, MONTANA 59102 (406) 252-6230 FAX (406) 245-6922

# INDEPENDENT AUDITOR'S REPORT

To the Board of County Commissioners Custer County Miles City, Montana

# Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Custer County, Montana (the government) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the government's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Basis for Qualified Opinions**

Because we did not observe year-end inventory counts and because the government's accounting records related to inventory do not permit adequate retroactive tests of inventory quantities, we were unable to form an opinion regarding the amounts at which inventory was recorded in the governmental activities, the road fund and the aggregate remaining fund information.

# **Qualified Opinions**

In our opinion, except for the possible effects of the matter discussed under the heading "Basis for Qualified Opinions", the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the road fund and the aggregate remaining fund information of the government, as of June 30, 2018, and the changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

# INDEPENDENT AUDITOR'S REPORT (Continued)

# **Unmodified Opinions**

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the business-type activities and each major fund (excluding the road fund) for the government, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension plan information and the schedule of changes in the total other post-employment benefits (OPEB) liability and related ratios identified in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 9, 2018, on our consideration of the government's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the government's internal control over financial reporting and compliance.

Olhess & Associates, PL

Billings, Montana November 9, 2018

The following discussion and analysis of Custer County's financial performance provides an overview of the government's financial activities for the year ended June 30, 2018. Please read the information here in conjunction with our financial statements and footnotes.

- Net position at the close of fiscal year June 30, 2018 was \$9,839,183. Of this amount, \$3,467,556 is restricted and \$6,426,240 was our net investment in capital assets.
- The County's total net position increased by \$942,829 as a result of this year's operations.
- The general fund's original budgeted amounts were increased for various unanticipated revenues and expenditures. Actual revenues were less than budgeted revenues by \$2,011, while actual expenditures were less than budgeted appropriations by \$387,327.

# USING THIS AUDIT REPORT

This audit report consists of a series of financial statements. The statement of net position and the statement of activities provide information about the activities of the government as a whole and present a longer-term view of the finances. The fund statements tell how these services were financed in the short term, as well as, what remains for future spending. Fund financial statements also report the government's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which the government acts solely as a trustee or agent for the benefit of those outside of the government.

# OVERVIEW OF THE FINANCIAL STATEMENTS

Government-wide financial statements One of the most important questions asked about the government's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The statement of net position and the statement of activities report information about the government as a whole and about its activities in a way that helps answer this question. These statements include all assets, deferred outflows, liabilities and deferred inflows using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report net position and changes in it. You can think of net position—the difference between assets, deferred outflows, liabilities and deferred inflows—as one way to measure the County's financial health, or financial position. Over time, increases or decreases in net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, such as changes in the property tax base and the condition of the capital assets, to assess the overall health.

In the statement of net position and the statement of activities, our government is divided into two kinds of activities:

Governmental activities—Basic services are reported here, including general government, public safety, public works and culture and recreation. Property taxes and state and federal grants finance most of these activities.

Business-type activities—Fees are charged to customers to help cover all or most of the cost of the services provided. Solid waste services are reported here.

Fund financial statements The fund financial statements provide detailed information about the most significant funds—not the government as a whole. Some funds are required to be established by State law and/or by bond covenants. Also, the governing body establishes many other funds to help it control and manage money for particular purposes or to meet legal responsibilities for using certain taxes, grants and other money. We utilize the following funds:

# Governmental funds:

Basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance programs. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in reconciliations.

# Proprietary funds:

Fees are charged to customers for the services provided—whether to outside customers or to other units of the government—these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and the statement of activities. In fact, the enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements, but provide more detail and additional information, such as cash flows. We use internal service funds (the other component of proprietary funds) to report activities that provide supplies and services for other programs and activities—such as the data processing fund.

# Fiduciary funds:

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds use the same basis of accounting as proprietary funds. We exclude these activities from the other financial statements because we cannot use these assets to finance our operations. We are responsible for ensuring that the assets reported in these funds are used for their intended purposes.

# THE GOVERNMENT AS A WHOLE

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Net position at the close of fiscal year June 30, 2018 was \$9,839,183. Of this amount, \$3,467,556 is restricted and \$6,426,240 was our net investment in capital assets. Business-type activities restricted net position represents resources that are subject to external restrictions on how they may be used. The \$741,551 is related to the landfill closure/post closure care trust. The money is set aside to satisfy the financial assurance requirements established by the EPA. Governmental activities restricted net position is also subject to external restrictions on how it can be used.

The County's total net position increased \$942,829 as a result of this year's operations. Net position for our governmental activities increased \$1,184,711 as result of capital asset activity and levying to pay debt principal. Net position for the business-type activities decreased \$241,822, which is attributable to depreciation and landfill closure/postclosure care costs.

The following schedules of net position and change in net position provide summaries of the county's governmental and business-type activities.

NET POSITION:	Governmental Activities		Business-ty	pe Activities	Total			
	2018	2017	2018	2017	2018	2017		
Current and other assets	\$ 5,162,062	\$ 4,503,906	\$ 3,907,158	\$ 3,875,272	\$ 9,069,220	\$ 8,379,178		
Capital assets	12,751,376	12,573,595	588,976	686,590	13,340,352	13,260,185		
Total assets	17,913,438	17,077,501	4,496,134	4,561,862	22,409,572	21,639,363		
Deferred outflows	1,585,715	1,349,517	<u> </u>		1,585,715	1,349,517		
Other liabilities	86,212	176,088	54,977	55,655	141,189	231,743		
Long-term liabilities	11,806,055	12,791,670	1,071,486	894,654	12,877,541	13,686,324		
Total liabilities	11,892,267	12,967,758	1,126,463	950,309	13,018,730	13,918,067		
Deferred inflows	1,137,374	654,940		<u> </u>	1,137,374	654,940		
Net position:								
Net Investment in capital assets	5,837,264	5,531,784	588,976	686,590	6,426,240	6,218,374		
Restricted	2,726,005	1,841,599	741,551	804,375	3,467,556	2,645,974		
Unrestricted	(2,093,757)	(2,569,063)	2,039,144	2,120,588	(54,613)	(448,475)		
	\$ 6,469,512	\$ 4,804,320	\$ 3,369,671	\$ 3,611,553	\$ 9,839,183	\$ 8,415,873		

## CHANGE IN NET POSITION:

	Governmer	Governmental Activities		/pe Activities	Total		
	2018	2017	2018	2017	2018	2017	
Revenues:	-						
Program revenues:							
Charges for services	\$ 1,893,186	\$ 1,185,964	\$ 716,928	\$ 698,148	\$ 2,610,114	\$ 1,884,112	
Operating grants and contributions	819,407	966,589	-	-	819,407	966,589	
Capital grants and contributions	257,108	193,446	-	-	257,108	193,446	
General revenues:							
Taxes	5,087,537	4,908,933	-	-	5,087,537	4,908,933	
Licenses and permits	2,050	2,035	π,	-	2,050	2,035	
Intergovernmental	1,228,094	1,198,917		~	1,228,094	1,198,917	
Interest	61,594	56,755	33,555	31,389	95,149	88,144	
Miscellaneous	107,393	76,556	1,939	-	109,332	76,556	
Gain on disposal of capital assets	<u> </u>	1,564	-		-	1,564	
Total revenues	9,456,369	8,590,759	752,422	729,537	10,208,791	9,320,296	
Expenses:							
General government	2,480,981	2,221,646	-	-	2,480,981	2,221,646	
Public safety	2,266,109	2,534,092	ш. Ш.		2,266,109	2,534,092	
Public works	1,741,774	1,497,408	-	141	1,741,774	1,497,408	
Public health	502,768	520,702	-	-	502,768	520,702	
Social and economic services	390,056	321,039	-	-	390,056	321,039	
Culture and recreation	557,312	487,682	2	14 A	557,312	487,682	
Housing and community dev.	78,441	97,386	-	-	78,441	97,386	
Other current charges	37,098	28,964	-	-	37,098	28,964	
Solid Waste	-	-	986,304	893,204	986,304	893,204	
Interest on long-term debt	225,119	231,299	-		225,119	231,299	
Total expenses	8,279,658	7,940,218	986,304	893,204	9,265,962	8,833,422	
Change in net position							
before transfers	1,176,711	650,541	(233,882)	(163,667)	942,829	486,874	
Transfers	8,000	8,000	(8,000)	(8,000)		-	
Change in net position	1,184,711	658,541	(241,882)	(171,667)	942,829	486,874	
Net position, beginning	4,804,320	4,145,779	3,611,553	3,783,220	8,415,873	7,928,999	
Prior period adjustments	480,481	-	•		480,481		
Net position, ending	\$ 6,469,512	\$ 4,804,320	\$ 3,369,671	\$ 3,611,553	\$ 9,839,183	\$ 8,415,873	

# FUND FINANCIAL STATEMENTS

The fund financial statements provide detailed information about the major (most significant) funds. The general fund is always reported as a major fund. Governments may choose to report other governmental and enterprise funds as major funds, even though they do not meet this test. To be reported as a major fund, a fund must meet each of the two following criteria:

Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element total (assets, liabilities, etc.) for all funds of that category or type (that is, total governmental or total enterprise funds). The same element that met the 10 percent criterion is at least 5 percent of the corresponding element total for all governmental and enterprise funds combined.

The general fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund. At the end of the fiscal year, unassigned fund balance was \$703,816. Overall fund balance increased \$15,971 or 2 percent

The road fund accounts for resources accumulated from property taxes and state entitlement and payments made for the maintenance,

repair and construction of county-owned roads. Fund balance increased \$22,593 as a result of conservative spending.

The Custer County Event Center fund accounts for insurance recoveries that have been committed to upgrading or construction of a new event center. Fund balance as of June 30, 2018 was \$734,573

The public safety fund accounts for resources accumulated and payments made for providing law enforcement and public safety services. The public safety fund fund balance decreased \$168,261. Available fund balance was used to fund current year operations.

The PILT (payments in lieu of taxes) fund accounts for resources accumulated from the federal government for payments in lieu of taxes. Expenditures made from the fund are at the discretion of the Board of County Commissioners. During fiscal year 2018, resources from the PILT fund were transferred to fund other fund's budgets. Overall fund balance decreased \$192,604 as a result of the transfers.

The RID #1A fund accounts for the accumulation of resources for and payment of principal, interest, and related costs of the government's RID #1A special assessment debt. Fund balance decreased \$3,126

Net position for the business-type activities decreased \$241,822 which is attributable to depreciation and landfill closure/postclosure care costs.

# General Fund Budgetary Highlights:

The general fund's original budgeted amounts were increased for various unanticipated revenues and expenditures. Actual revenues were less than budgeted revenues by \$2,011, while actual expenditures were less than budgeted appropriations by \$387,327.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

Custer County's net investment in capital assets, as of June 30, 2018 as \$6,426,240. This investment in capital assets includes property, buildings, improvements, machinery and equipment and infrastructure (e.g., roads, bridges, sidewalks and similar items). The County has elected not to report major infrastructure assets retroactively. For more information related to capital assets, see the notes to the basic financial statements.

Compensated absences are a liability of the County for unpaid vacation leave, sick leave, and compensatory time. The liability generally increases on an annual basis as a result of increasing wages and a general growth in the number of total compensable hours. The amount of this liability at June 30, 2018 was \$388,807. Other debt outstanding consists of the net pension liability, the total other post-employment benefits liability, GO bonds, SID bonds and notes payable, all with various maturities. For more information related to long-term debt, see the notes to the basic financial statements.

# THE GOVERNMENT'S FUTURE

The following factors were considered in preparing the County Budget for FY 2018-19:

- The uncertainty of PILT money is a constant concern.
- Lack of funds and other road and bridge problems continue to plague the Road Dept.
- Progress continues on Fairground's buildings and grounds repair. The Exhibit Hall sustained extensive damage from excessive snow load March 2018. The County is planning to replace this building with a year round facility for events and conventions. The county is also replacing the old and antiquated electrical service at the Grandstands.
- High energy and fuel costs continue to be a major concern for road, fairgrounds, sheriff and maintenance depts.
- Sheep Creek Bridge on Sheep Creek Road (407) is in need of replacement, the county has a TSEP grant application in for the 2019 State Legislation.
- The Tussler Bridge crosses the Yellowstone River east of Miles City. This was a Milwaukee RR bridge, and was given to Custer County for vehicle use between Miles City and Kinsey. There was an accident on this bridge, and as a result the commissioners closed the bridge until minor repairs could be made. The bridge is now open, however the bridge deck must be replaced at an estimated cost over \$2,000,000. Custer County is currently working with MDT Secondary Bridge System project funding.
- A planning committee made up of community leaders has been formed to advise the commissioners and planning board of local issues, and help solve area problems.
- Negative impacts from job losses due to less coal and oil production are happening in our area.
- The commissioners are working closely with our economic development and planning committee on how best to handle the situation.

# CUSTER COUNTY STATEMENT OF NET POSITION June 30, 2018

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and equivalents	\$ 1,877,465	\$ 782,872	\$ 2,660,337
Investments	2,694,739	1,283,927	3,978,666
Receivables:			
Taxes and assessments	320,962	9,982	330,944
Governments	56,727		56,727
Solid waste	-	17,340	17,340
Cemetery	5,477	-	5,477
Other	16,488		16,488
Inventories	190,204		190,204
Restricted assets:			
Investments	-	1,813,037	1,813,037
Capital assets:			
Land	114,111	89,836	203,947
Capital assets, net of accumulated depreciation	12,637,265	499,140	13,136,405
Total assets	17,913,438	4,496,134	22,409,572
DEFERRED OUTFLOWS OF RESOURCES			
Pension plans	1,524,169		1,524,169
Other post-employment benefits	61,546		61,546
Total deferred outflows of resources	1,585,715	<u> </u>	1,585,715
LIABILITIES			
Accounts payable-vendors	33,847	54,977	88,824
Unearned revenues	52,365		52,365
Long-term liabilities:			
Due within one year:			
Notes and bonds	376,768		376,768
Compensated absences	38,881		38,881
Due in more than one year:			
Notes and bonds	6,537,344		6,537,344
Compensated absences	349,926	-	349,926
Landfill closure/postclosure care payable	-	1,071,486	1,071,486
Net pension liability	3,992,812	-	3,992,812
Total other post-employment benefits liability	510,324		510,324
Total liabilities	11,892,267	1,126,463	13,018,730
DEFERRED INFLOWS OF RESOURCES			
Pension plans	918,217		918,217
Unavailable revenue-deferred special assessments	219,157		219,157
			-
Total deferred inflows of resources	1,137,374		1,137,374
NET POSITION (DEFICIT) Net investment in capital assets Restricted for:	5,837,264	588,976	6,426,240
Landfill closure/postclosure care		741,551	741,551
General government	217,521		217,521
Public safety	430,166		430,166
Public works	545,750	-	545,750
Public health	117,927		117,927
Social and economic	125,320		125,320
Culture and recreation	796,584		796,584
Housing and community development	12,718	-	12,718
Capital projects	456,889		456,889
Debt service	23,130		23,130
Unrestricted	(2,093,757)	2,039,144	(54,613)
Total net position (deficit)	\$ 6,469,512	\$ 3,369,671	\$ 9,839,183
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See notes to basic financial statements.

# CUSTER COUNTY STATEMENT OF ACTIVITIES For the Year Ended June 30, 2018

			Program Reve	nue	S	Net (Expense) Revenue and Changes in Net Position			
		Charges for	Operating Grants and		Capital Grants and	Governmental	Business-type		
Functions/Programs	Expenses	Services	Contribution	15	Contributions	Activities	Activities	Total	
Governmental activities:									
General government	\$ 2,480,981	\$ 193,889	\$ 61,65	i4	\$ -	\$ (2,225,438)	\$ -	\$ (2,225,438)	
Public safety	2,266,109	397,799	298,93	86	37,000	(1,532,374)		(1,532,374)	
Public works	1,741,774	115,145	158,43	15	193,061	(1,275,133)	-	(1,275,133)	
Public health	502,768	86,779	83,07	4	1.4	(332,915)	-	(332,915)	
Social and economic services	390,056	51,714	146,07	7	27,047	(165,218)	-	(165,218)	
Culture and recreation	557,312	1,015,360	11,23		-	469,279	-	469,279	
Housing and community development	78,441	-	60,00	0	-	(18,441)		(18,441)	
Other current charges	37,098	32,500		-	-	(4,598)		(4,598)	
Interest on long-term debt	225,119	-		-	-	(225,119)	<u> </u>	(225,119)	
Total governmental activities	8,279,658	1,893,186	819,40	07	257,108	(5,309,957)		(5,309,957)	
Business-type activities:									
Solid waste	986,304	716,928		-		· ·	(269,376)	(269,376)	
Total business-type activities	986,304	716,928			-		(269,376)	(269,376)	
Total	\$ 9,265,962	\$ 2,610,114	\$ 819,40	07	\$ 257,108	(5,309,957)	(269,376)	(5,579,333)	
	General revent	Jes:							
	Property taxe	95				5,087,537	-	5,087,537	
	Licenses and	d permits				2,050	-	2,050	
	Intergovernn	nental				1,228,094		1,228,094	
		investment ear	nings			61,594	33,555	95,149	
	Miscellaneou	IS				107,393	1,939	109,332	
	Transfers					8,000	(8,000)		
	Total genera	I revenues and	transfers			6,494,668	27,494	6,522,162	
	Change in	net position				1,184,711	(241,882)	942,829	
	Net position - b	eginning				4,804,320	3,611,553	8,415,873	
	Prior period					480,481		480,481	
	Net position - e	nding				\$ 6,469,512	\$ 3,369,671	\$ 9,839,183	

#### CUSTER COUNTY BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2018

	General	Road	Custer County Event Center	Public Safety	PILT	RID #1A	Total Nonmajor Funds	Total Governmental Funds
ASSETS		124 III.2010.0-04-04-031				nen automation		
Cash and cash equivalents	\$ 284,209	\$ 64,108	\$ 301,634	\$ 121,082	\$ 554,716	\$ 26,486	\$ 510,278	\$ 1,862,513
Investments	407,927	92,014	432,939	174,177	796,188	38,021	732,012	2,673,278
Receivables:	12/12/12/12/14			100000 1000000000			1.0020000000	
Taxes and assessments	25,090	6,932	-	22,663		219,967	46,310	320,962
Governments	-	-	-	-	+	-	56,727	56,727
Cemetery			-		(1±)		5,477	5,477
Other	16,488	-	-	-	-		-	16,488
Inventories	-	149,109				ī	41,095	190,204
Total assets	\$ 733,714	\$ 312,163	\$ 734,573	\$ 317,922	\$ 1,350,904	\$ 284,474	\$ 1,391,899	\$ 5,125,649
LIABILITIES								
Accounts payable-vendors	\$ 4,808	\$-	\$ -	\$ 16,497	s -	\$ -	\$ 12,542	\$ 33,847
Unearned revenue	-					52,365	-	52,365
Total liabilities	4,808	-	-	16,497	-	52,365	12,542	86,212
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue-taxes and assessments	25,090	6,932	<u> </u>	22,663		219,967	46,310	320,962
UND BALANCES (DEFICITS)								
Nonspendable:								
Inventory		149,109					41,095	190,204
Restricted for:		140,100					41,000	100,204
General government							204,577	204,577
Public safety				278,762			128,736	407,498
Public works		156,122		210,102		-	204,024	360,146
Public health	6	100,122					92,621	92,621
Social and economic services							119,969	119,969
Culture and recreation			734,573	3			58,398	792,971
Housing and community development			154,515	-			12,270	12,270
Capital projects							456,889	456,889
Debt service	-		-	-	-	12,142	450,009	430,889
Committed for:				-	-	12,142	3	12,145
General government					1,350,904		54,515	1,405,419
Culture and recreation				-	1,550,904		42,822	42,822
Unassigned	703,816		-				(82,872)	620,944
Total fund balances (deficits)	703,816	305,231	734,573	278,762	1,350,904	12,142	1,333,047	4,718,475
Total liabilities, deferred inflows of		0001601						4110,410
resources and fund balances (deficits)	\$ 733,714	\$ 312,163	\$ 734,573	\$ 317,922	\$ 1,350,904	\$ 284,474	\$ 1,391,899	\$ 5,125,649

# CUSTER COUNTY RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION June 30, 2018

Total fund balances, governmental funds	\$ 4,718,475
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	12,751,376
Deferred inflows of resources related to taxes and assessments are not available to pay current period expenditures and, therefore, are reported as unavailable revenue in the funds.	101,805
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds:	
Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions	1,524,169 (918,217)
Deferred outflows and inflows of resources related to other post-employment benefits are applicable to future periods and, therefore, are not reported in the funds:	
Deferred outflows of resources related to other post-employment benefits	61,546
Some liabilities, (such as compensated absences, the total other post-employment benefits liability, notes payable, bonds payable and the net pension liability), are not due and payable in the current period and, therefore, are not included in the funds.	(11,797,097)
Internal service funds are used by management to charge the costs of certain activities, such as data processing, to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position.	27,455
Net position of governmental activities	\$ 6,469,512

#### CUSTER COUNTY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the Year Ended June 30, 2018

	General	Road	Custer County Event Center	Public Safety	PILT	RID #1A	Total Nonmajor Funds	Total Governmental Funds
REVENUES								
Taxes/assessments	\$ 1,679,849	\$ 367,216	\$ -	\$ 1,108,727	\$ -	\$ 8,482	\$ 1,953,604	\$ 5,117,878
Fines and forfeitures	86,158	-	-	in the second	-	· · · ·	7,872	94,030
Licenses and permits	650	ົດການເອົ		1,400		3 <b>7</b> 3		2,050
Intergovernmental	287,605	211,919	-	162,913	888,744	-	704,030	2,255,211
Charges for services	220,842	-	-	245,112	-	•	491,727	957,681
Investment earnings	57,915	-		1		-	3,678	61,594
Miscellaneous	56,105	11,936		4,827	·	<u> </u>	109,971	182,839
Total revenues	2,389,124	591,071		1,522,980	888,744	8,482	3,270,882	8,671,283
EXPENDITURES								
Current:								
General government	1,803,284	14	2		-		553,293	2,356,577
Public safety	118,232			1,645,749	-	-	304,319	2,068,300
Public works	43,074	818,183					636,297	1,497,554
Public health	250,608			1,518			239,455	491,581
Social and economic services	20,072			1,010	1.000		350,013	371,085
Culture and recreation	68,461		17,547		1,000		400,060	486,068
Housing and community development	4,097		17,547				74,344	78,441
Other current charges	4,007						37,098	37,098
Debt service:		10					07,000	57,050
Principal		37,452		3.678		4,623	347,981	393,734
Interest and other charges		1,162	8	296	100	6,985	229,734	238,177
Capital outlay	108,740	251,065		290		0,900		
Capital Oullay	108,740	201,000				<u> </u>	315,623	675,428
Total expenditures	2,416,568	1,107,862	17,547	1,651,241	1,000	11,608	3,488,217	8,694,043
Excess (deficiency) of revenues over								
expenditures	(27,444)	(516,791)	(17,547)	(128,261)	887,744	(3,126)	(217,335)	(22,760)
OTHER FINANCING SOURCES (USES)								
Sale of capital assets		8,820					-	8,820
Insurance recoveries	-		752,120		1	2		752,120
Transfers in	142,060	530,564					665,227	1,337,851
Transfers out	(98,645)			(40,000)	(1,080,348)	<u> </u>	(110,858)	(1,329,851)
Total other financing sources (uses)	43,415	539,384	752,120	(40,000)	(1,080,348)	<u> </u>	554,369	768,940
Net change in fund balances	15,971	22,593	734,573	(168,261)	(192,604)	(3,126)	337,034	746,180
Fund balances - beginning	687,845	282,638		447,023	1,543,508	15,268	996,013	3,972,295
Fund balances - ending	\$ 703,816	\$ 305,231	\$ 734,573	\$ 278,762	\$ 1,350,904	\$ 12,142	\$ 1,333,047	\$ 4,718,475
								A good and a second sec

# CUSTER COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2018

Net change in fund balances - total governmental funds	\$ 746,180
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report outlay for capital assets as expenditures. In contrast, the statement of activities reports only a portion of the outlay as expense. This outlay is allocated over the assets estimated useful lives as depreciation expense for the period.	
This is the amount by which capital outlay (\$675,428) exceeded depreciation (\$513,193) in the current period.	162,235
Governmental funds report the entire net sales price from the sale of an asset as revenue because it provides current financial resources. In contrast, the statement of activities reports only the gain on the sale of the asset. Thus, the change in net position differs from	
the change in fund balance by the book value of the asset disposed of.	(11,501)
Contributed capital assets.	27,047
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the statement of activities when earned.	5,919
Governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits is reported as pension expense.	(79,246)
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Governmental funds report repayment of principal as an expenditure. In contrast, the statement of activities treats such repayments as a reduction in long-term liabilities. This is the amount of debt principal repayments.	393,734
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:	
Compensated absences Other post-employment benefits Amortization of general obligation bond premium	(19,981) (50,650) 13,058
Internal service funds are used by management to charge the costs of certain activities, such as data processing, to individual funds. The change in net position of the internal service funds is reported with the governmental activities.	 (2,084)
Change in net position of governmental activities	\$ 1,184,711

# CUSTER COUNTY STATEMENT OF NET POSITION PROPRIETARY FUNDS For the Year Ended June 30, 2018

		siness-type Activities	A	ernmental ctivities	
	ç	olid Waste	Internal Service Fund		
ASSETS		Ullu Waste	001	vice i unu	
Current assets:					
Cash and cash equivalents	\$	782,872	\$	14,952	
Investments		1,283,927		21,461	
Receivables:					
Taxes and assessments		9,982		-	
Solid waste	_	17,340			
Total current assets		2,094,121		36,413	
Non-current assets:					
Restricted assets:					
Investments		1,813,037		1	
Capital assets:					
Land and construction in progress		89,836		-	
Buildings and improvements		2,056,024	4		
Less accumulated depreciation		(1,556,884)		-	
		588,976	_	э.	
Total non-current assets		2,402,013	-	-	
Total assets		4,496,134		36,413	
LIABILITIES					
Current liabilities:		E4 077			
Accounts payable-vendors		54,977		896	
Compensated absences				090	
Total current liabilities		54,977		896	
Non-current liabilities:					
Compensated absences		-		8,062	
Landfill closure/postclosure care payable		1,071,486		-	
Total non-current liabilities		1,071,486		8,062	
Total liabilities		1,126,463		8,958	
NET POSITION					
Net investment in capital assets		588,976			
Restricted for landfill closure/postclosure care		741,551			
Unrestricted		2,039,144		27,455	
Total net position	\$	3,369,671	\$	27,455	

# CUSTER COUNTY STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS For the Year Ended June 30, 2018

	Business-type Activities	Governmental Activities
	Solid Waste	Internal Service Fund
REVENUES		
Charges for services	\$ 225,329	\$ 151,176
Taxes and assessments	491,599	
Total operating revenues	716,928	151,176
OPERATING EXPENSES		
Personal services	11,830	115,438
Supplies	28	2,546
Purchased services	695,500	35,287
Fixed charges	4,500	-
Closure/postclosure costs	176,832	-
Depreciation	97,614	
Total operating expenses	986,304	153,271
Operating loss	(269,376)	(2,095)
NON-OPERATING REVENUES		
Investment earnings	33,555	
Miscellaneous revenue	1,939	11_
Total non-operating revenues	35,494	11
Loss before transfers	(233,882)	(2,084)
Transfers out	(8,000)	<u> </u>
Change in net position	(241,882)	(2,084)
Net position - beginning	3,611,553	29,539
Net position - ending	\$ 3,369,671	\$ 27,455

# CUSTER COUNTY STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Year Ended June 30, 2018

	Bus	siness-type Activities		Governmental Activities		
	Sc	olid Waste		nternal vice Fund		
CASH FLOWS FROM OPERATING ACTIVITIES:						
Cash received from customers	\$	710,271	\$	151,176		
Cash received from interfund services				-		
Cash paid to employees		(11,830)		(113,633)		
Cash paid to suppliers for goods and services		(700,706)		(37,833)		
Net cash used by operating activities		(2,265)		(290)		
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:						
Cash received from miscellaneous sources		1,939		11		
Cash used for interfund transfer		(8,000)		-		
Net cash provided (used) by noncapital financing activities		(6,061)	-	11		
CASH FLOWS FROM INVESTING ACTIVITIES:						
Net change in investments		187,103		6,025		
Interest received		33,555		-		
Net cash provided by investing activities		220,658		6,025		
Change in cash and cash equivalents		212,332		5,746		
Cash and cash equivalents - beginning (enterpise fund includes						
restricted cash and cash equivalents of \$29,681)		570,540		9,206		
Cash and cash equivalents - ending	\$	782,872	\$	14,952		
	<u> </u>		<u> </u>			
RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES:						
Operating loss	\$	(269,376)	\$	(2,095)		
Adjustment to reconcile operating loss to net cash used by operating activities:						
Depreciation		97,614		-		
Closure/post closure costs		176,832		-		
Increase in taxes/assessments receivable		(186)		-		
Increase in solid waste receivable		(6,471)		-		
Decrease in accounts payable		(678)		4		
Increase in compensated absences		-		1,805		
Net cash used by operating activities	\$	(2,265)	\$	(290)		

# CUSTER COUNTY STATEMENT OF NET POSITION FIDUCIARY FUNDS June 30, 2018

A00570		External nvestment frust Fund	Agency Funds		
ASSETS					
Cash and cash equivalents	\$	4,241,001	\$	504,694	
Investments		6,087,143		-	
Taxes and assessments receivables		· · ·		270,410	
Total assets		10,328,144	\$	775,104	
LIABILITIES					
Accounts payable		-	\$	81,405	
Due to special districts		-		22,304	
Due to state		-		233,654	
Due to schools				129,420	
Due to cities/towns				308,321	
Total liabilities			\$	775,104	
NET POSITION					
Net position held in trust for external participants	\$	10,328,144			

# CUSTER COUNTY STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUND For the Year Ended June 30, 2018

	External Investment Trust Fund
ADDITIONS	
Contributions Investment earnings	\$ 3,064,936 97,008
Total additions	3,161,944
DEDUCTIONS	
Distributions to participants	3,659,022
Administrative	4,749
Total deductions	3,663,771
Change in net position	(501,827)
Net position - beginning	10,829,971
Net position - ending	\$ 10,328,144

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the government have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations).

The government's significant accounting policies are described below.

#### **Reporting Entity**

For financial reporting purposes, the government has included all funds, organizations, agencies, boards, commissions and authorities. The government has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the government are such that exclusion would cause the government's financial statements to misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. Based on the criteria established by the Governmental Accounting Standards Board, the government has no component units.

<u>Related Organizations</u> - The Board of County Commissioners is responsible for appointing members of the boards of other organizations, but the government's accountability for these organizations does not extend beyond making the appointments.

## Government-wide and Fund Financial Statements

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. Fiduciary funds are excluded from the government-wide financial statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or identifiable activity. Program revenues include 1) charges for services which report fees and other charges provided by a given function or identifiable activity 2) operating grants and contributions and 3) capital grants and contributions. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements are provided for governmental, proprietary and fiduciary funds. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

# Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. All other revenue items are considered to be measurable and available only when cash is received by the government.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

The principal operating revenues of the enterprise funds and of the internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

The government reports the following major governmental funds:

The general fund is used to account for all financial resources, except those required by law or administrative action to be accounted for in another fund. The general fund is always reported as a major fund in the governmental fund statements.

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted by law or administrative action to expenditure for specific purposes other than debt service or capital projects. The following special revenue funds are reported as major.

The road fund accounts for resources accumulated from property taxes and state entitlement and payments made for the maintenance, repair and construction of county-owned roads.

The Custer County Event Center fund accounts for insurance recoveries that have been committed to upgrading or construction of a new event center.

The public safety fund accounts for resources accumulated from property taxes, state entitlement and charges for services and payments made for providing law enforcement and public safety services.

The PILT fund accounts for resources accumulated from the federal government for payments in lieu of taxes. Payments made from the fund are at the discretion of the Board of County Commissioners.

The RID #1A fund accounts for the accumulation of resources for and payment of principal, interest, and related costs of the government's RID #1A special assessment debt.

The government reports the following major proprietary fund:

The solid waste fund accounts for the activities of the government's sanitation and landfill services.

Additionally, the government reports the following fund types:

Internal service funds account for the financing of services provided by one department or agency to other departments or agencies on a cost reimbursement basis.

The government's investment trust fund accounts for the external portion of the cash management pool, which represents resources that belong to legally separate entities.

Agency funds are custodial in nature and are used to account for assets that the government holds for others in an agency capacity.

# Assets, Liabilities, Deferred Outflows/Inflows and Net Position/Fund Balance

# Cash and Investments

The County maintains and controls an investment pool consisting of funds belonging to the government and also of funds held by the County Treasurer belonging to legally separate entities, such as school districts, fire and water districts and other special districts. The investment pool is managed by the County Treasurer and overseen by the Board of County Commissioners. The investment pool is not registered with the SEC. The County Treasurer is responsible for setting the investment policies for the pool, reviewing and monitoring investments to ensure the County's investment policies are met and ensuring investments are in compliance with State statute.

School districts and other legally separate districts within the County hold their funds with the County Treasurer. The districts have, at their option, elected to participate in the County's investment pool. 54% of the investment pool belongs to these districts.

Allowable investments include direct obligations of the United States Government, repurchase agreements, savings or time deposits in a state or national bank, building and loan associations, savings and loan associations, or credit unions insured by the FDIC, FSLIC, or NCUA and the State Short Term Investment Pool (STIP). STIP is an investment program managed and administered under the direction of the Montana Board of Investments (MBOI) as authorized by the Unified Investment Program. The STIP portfolio is reported at fair value versus amortized cost.

The pool unit value is fixed at \$1 for purchases and redemptions. Income is automatically reinvested in additional units. The government did not provide or obtain any legally binding guarantees to support the value of the units. The pool does not include any involuntary participants.

Investments are measured at fair value on a recurring basis. Recurring fair value measurements are those that Governmental Accounting Standards Board (GASB) Statements require or permit in the statement of net position at the end of each reporting period. The government had no nonrecurring fair value measurements. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Cash on hand, demand, savings and time deposits, STIP and short-term investments with original maturities of three months or less from the date of acquisition are considered cash equivalents.

Investment income from the pool is allocated to individual funds of the County and to the external participants based on the fund or participant's cash and investment balance at the end of each month. The net change in fair value of the pool is also allocated to individual funds of the County and to the external participants based on the fund or participant's cash and investment balance at the end of the year.

The government charges a 5% administrative fee to all participants in the pool. The fee is deducted prior to distributing interest to the County funds and pool participants. The administrative fee charged during the year was \$8,867.

# Receivables

Receivables from and payables to external parties are reported separately and are not offset in the proprietary fund financial statements and business-type activities of the government-wide financial statements, unless a right of offset exists.

Cemetery and solid waste receivable bad debts are written-off using the direct write-off method. Use of this method does not result in a material difference from the allowance method required by generally accepted accounting principles.

Most property taxes are levied in September of each fiscal year, based on assessments as of the prior January 1. Real property taxes are billed as of November 1 and are payable in two payments, November 30 and May 31. Unpaid taxes become delinquent on December 1 and June 1. Most personal property taxes are due and payable on January 1 and become delinquent February 1. Property taxes are maintained and collected by the County Treasurer. No allowance is made for uncollectible taxes as they are not considered significant.

#### Inventories

All inventories are valued at cost. Inventories are recorded as expenses when consumed rather than when purchased.

# **Restricted Assets**

The government is required by state and federal laws and regulations to make annual contributions to a trust to finance the closure and postclosure care costs of its landfill. Additionally, dollars have been set aside by management for replacement and depreciation. These amounts are reported as restricted assets.

# Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. The government has elected not to report major infrastructure assets retroactively. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value, which is determined as of the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Interest incurred during the construction phase of capital assets of enterprise funds is included as part of the capitalized value of the assets constructed. There was no capitalized interest for the year ended June 30, 2018.

Depreciation on capital assets is calculated on the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	100
Building and improvements	10-100
Machinery and equipment	5-10

## **Collections Not Capitalized**

Certain collections of historic artifacts and works of art are not reported in the accompanying financial statements. These assets have not been capitalized because they meet all of the conditions that qualify them as collections that are not required to be capitalized. These conditions are the collections are held for public exhibition or education in the furtherance of public service, not held for financial gain; the collections are protected, kept unencumbered, cared for, and preserved; and any sale proceeds are expected to be used to acquire other items for the collections.

## Compensated Absences

Liabilities associated with accumulated vacation and sick leave are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations or retirements.

Employees earn vacation leave ranging from 15 to 24 days per year depending on the individual's years of service. Accumulated vacation is restricted under State statute to a maximum accumulation of two times the amount earned annually. Sick leave is accumulated at 12 days per year with no limitations on the amount that may be accumulated. Upon retirement or resignation, an employee is eligible for 100 percent of the accumulated vacation leave and 25 percent of the accumulated sick leave.

## Long-term Obligations

Long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond issuance costs are recognized as an expense in the period incurred. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# Deferred Outflows/Inflows of Resources

In addition to assets, the government's statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an expense until then. The government has two items that meet this criterion, pension plans and other post-employment benefits.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The government has two items that meet the criterion for this category: pension plans and long-term special assessments.

In the governmental funds, the only deferred inflow of resources is for revenues that are not considered available. The government will not recognize the related revenues until they are available under the modified accrual basis of accounting. Accordingly, unavailable revenues from property taxes are reported in the governmental funds balance sheet.

#### Net Position

In the government-wide statements, equity is classified as net position and displayed in three components:

Net investment in capital assets - consists of capital assets (net of accumulated depreciation), plus capital-related deferred outflows of resources, less capital-related borrowings and deferred inflows of resources.

Restricted - consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted - any portion of net position that does not meet the definition of "net investment in capital assets" or "restricted."

Proprietary fund equity is classified the same as in the government-wide statements.

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the government's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

#### Fund Balance

In the fund statements, governmental fund equity is classified as fund balance. The following classifications describe the relative strength of the spending constraints:

Nonspendable - amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted - amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed fund balance - amounts constrained to specific purposes by the government itself, using its highest level of decision-making authority (i.e., governing body). The government establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. To be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint.

Assigned fund balance - amounts the government intends to use for a specific purpose. Intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.

Unassigned fund balance - amounts that are available for any purpose. Positive amounts are reported only in the general fund.

The governing body has by resolution authorized the Clerk and Recorder, in conjunction with the County Commissioners, to assign fund balance. There was no assigned fund balance in the general fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the government considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the government considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the governing body has provided otherwise in its commitment or assignment actions.

## Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## NOTE 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### DEFICIT FUND EQUITY

The Mitigation fund had a deficit fund balance of \$82,872 as of June 30, 2018. The deficit is a carryover from the prior year. The deficit is expected to be eliminated through a general fund contribution.

NOTE 3. DETAILED NOTES ON ALL FUNDS

#### Cash and Cash Equivalents and Investments

The government's cash, cash equivalents and investments are reported as follows:

Governmental activities	\$	4,572,204
Business-type activities		3,879,836
Fiduciary funds	1	10,832,838
	\$	19,284,878

Sec. 18

Total carrying value of cash, cash equivalents and investments as of June 30, 2018, consisted of the following:

		sh/Cash uivalents	Inves	tments	Total		
Cash on hand	\$	1,500	\$	-	\$	1,500	
Cash in banks:							
Demand deposits	7	455,818		-		7,455,818	
Savings deposits		3,743		-		3,743	
Time deposits		-	1,0	000,000		1,000,000	
Brokerage:							
Money markets		(55,029)		-		(55,029)	
U.S. Government securities			10,8	378,846	_	10,878,846	
	\$ 7	406,032	\$ 11,8	378,846	\$	19,284,878	

*Custodial Credit Risk - Deposits.* Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The government does not have a deposit policy for custodial credit risk. As of June 30, 2018, \$7,573,601 of the government's bank balance of \$8,828,344 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 1,573,601
Uninsured and collateral held by the pledging bank's trust department not in the government's name	 6,000,000
	\$ 7,573,601

State statutes require that the government obtain securities for the uninsured portion of deposits as follows: 1.) securities equal to 50% of such deposits if the institution in which the deposits are made has a net worth to total assets ratio of 6% or more, or 2.) 100% if the ratio of net worth to total assets is less than 6%. State statutes do not specify in whose custody or name the collateral is to be held. The amount of collateral held for the government's deposits as of June 30, 2018, exceeded the amount required by state statute.

Fair value measurements are as follows at June 30, 2018:

	Fair Valu	e Measurements Using					
Fair Value	Level 1 Inputs	Level 2 Inputs	Level 3 Inputs				
\$ 10,672,596	\$ 10,672,596	\$ -	\$ -				
		Fair Value Inputs	Fair Value Inputs Inputs				

Debt securities categorized as Level 1 are valued based on prices quoted in active markets for those securities. The government had no investments categorized as Level 2 or 3 inputs.

Interest Rate Risk. The government does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, under state statute, an investment may not have a maturity date exceeding 5 years, except when the investment is used in an escrow account to refund an outstanding bond issue in advance.

*Credit Risk.* Allowable investments include direct obligations of the United States Government, repurchase agreements, savings or time deposits in a state or national bank, building and loan associations, savings and loan associations, or credit unions insured by the FDIC, FSLIC, or NCUA and the State Short Term Investment Pool (STIP). The STIP portfolio is reported on at fair value versus amortized cost. The government has no investment policy that would further limit its investment choices. The Short-Term Investment Pool (STIP) maintained by the State of Montana has certain investments in derivatives. GASB requires the nature of the underlying securities and market, credit and legal risks be disclosed. Reference to the audit of the State of Montana would identify the level of risk associated with STIP.

Investments made by the government are summarized below. The investments that are represented by specific identifiable investment securities are categorized in the following manner: Category 1-Insured or registered, with securities held by the government or its agent in the government's name; Category 2-Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the government's name; Category 3-Uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in the government's name.

	Custodial Credit Risk Category					Carrying		Fair	
	1		2	_	3	_	Amount	Value	
Brokers:									
U.S. Government securities	\$ 1,750,000	\$	-	\$	9,128,846	\$	10,878,846	\$ 10,672,596	
Money Markets	(55,029)		-	_		_	(55,029)	(55,029)	
	\$ 1,694,971	\$	-	\$	9,128,846	\$	10,823,817	\$ 10,617,567	

Following is the condensed schedule of changes in net position for the investment pool for the year ended June 30, 2018:

Internal	_	External	Total		
\$ 8,354,775	\$	10,829,971	\$	19,184,746	
2,742,321		3,064,936		5,807,257	
95,149		97,008		192,157	
(4,118)		(4,749)		(8,867)	
 (2,231,393)	-	(3,659,022)	_	(5,890,415)	
\$ 8,956,734	\$	10,328,144	\$	19,284,878	
\$	\$ 8,354,775 2,742,321 95,149 (4,118) (2,231,393)	\$ 8,354,775 \$ 2,742,321 95,149 (4,118) (2,231,393)	\$ 8,354,775         \$ 10,829,971           2,742,321         3,064,936           95,149         97,008           (4,118)         (4,749)           (2,231,393)         (3,659,022)	\$ 8,354,775       \$ 10,829,971       \$         2,742,321       3,064,936       \$         95,149       97,008       \$         (4,118)       (4,749)       \$         (2,231,393)       (3,659,022)       \$	

# Capital Assets

Capital asset activity for the year ended June 30, 2018, was as follows:

	Balance July 1, 2017		Deletions	Balance June 30, 2018		
Governmental activities:		-				
Capital assets, not being depreciated						
Land	\$ 114,11	1 \$ -	\$ -	\$ 114,111		
Construction-in-progress	56,50	9 -	(56,509)			
Total capital assets, not being depreciated	170,62		(56,509)	114,111		
Capital assets, being depreciated						
Buildings/improvements	10,642,36	5 -	-	10,642,365		
Improvements other than buildings	565,90	5 28,400	(A)	594,305		
Machinery and equipment	4,799,34	0 544,271	(306,582)	5,037,029		
Infrastructure	1,339,22	3 331,324		1,670,547		
Total capital assets, being depreciated	17,346,83	3 903,995	(306,582)	17,944,246		
Less accumulated depreciation for:						
Buildings/improvements	(1,829,00	4) (167,892)	-	(1,996,896)		
Improvements other than buildings	(165,41	2) (36,331)	-	(201,743)		
Machinery and equipment	(2,867,66	2) (286,447)	150,070	(3,004,039)		
Infrastructure	(81,78			(104,303)		
Total accumulated depreciation	(4,943,85	8) (513,193)	150,070	(5,306,981)		
Total capital assets, being depreciated, net	12,402,97	5 390,802	(156,512)	12,637,265		
Governmental activities capital assets, net	\$ 12,573,59	5 \$ 390,802	\$ (213,021)	\$ 12,751,376		

# Depreciation expense was charged as follows:

Governmental activ	ities:								
General governm	General government				48,47	'3			
Public safety					186,98	38			
Public works					192,54	10			
Social and econo	omic				3,88	38			
Culture and recre	Culture and recreation				17,74	16			
Housing and community development				-	63,55	58			
Total depreciati	ion-govern	mental ac	tivitie	s \$	513,19	93			
	Ва	lance						Balance	
	July 1, 2017 Addition			dditions	Dele	tions	June 30, 2018		
Business-type activities:							-		
Capital assets, not being depreciated									
Land	\$	1	\$	-	\$	-	\$	1	
Construction-in-progress		89,835		-		-		89,835	
Total capital assets, not being depreciated		89,836	_	-	-		89,836		
Capital assets, being depreciated									
Buildings and systems		70,965					70,9		
Improvements other than buildings	1,9	985,059	÷		-		1,985,059		
Total capital assets, being depreciated	2,0	056,024	_	-				2,056,024	
Less accumulated depreciation for:									
Buildings and systems		(25,575)		(1,740)		-		(27,315)	
Improvements other than buildings	(1,4	(1,433,695) (95,874) -		(1,529,56					
Total accumulated depreciation	(1,459,270) (9		(97,614)	-		(1,556,			
Total capital assets, being depreciated, net	(	596,754		(97,614)			-	499,140	
Business-type activities capital assets, net	¢ 4	686,590	¢	(97,614)	¢	1157	\$	588,976	

Depreciation expense was charged as follows:

# Business-type activities: Solid Waste

\$ 97,614

# Interfund Transfers

Interfund transfers consisted of the following:

	Transfer In		Transfer Out		Total
-		-			
\$	142,060	\$	(98,645)	\$	43,415
	530,564		-		530,564
	-		(40,000)		(40,000)
	-		(1,080,348)	(1	,080,348)
_	665,227	_	(110,858)	_	554,369
\$	1,337,851	\$	(1,329,851)	\$	8,000
\$	-	\$	(8,000)	\$	(8,000)
	\$	ln \$ 142,060 530,564 - - 665,227 \$ 1,337,851	In \$ 142,060 \$ 530,564 - - - - - - - - - - - - -	In         Out           \$ 142,060         \$ (98,645)           530,564         -           -         (40,000)           -         (1,080,348)           665,227         (110,858)           \$ 1,337,851         \$ (1,329,851)	In         Out           \$ 142,060         \$ (98,645)         \$           530,564         -         -           -         (40,000)         -         (1,080,348)         (1           665,227         (110,858)         -         -         -           \$ 1,337,851         \$ (1,329,851)         \$         -

Transfers consist of funding capital improvements, grant matching and closing inactive funds.

# Long-Term Debt

Notes payable currently outstanding are as follows:

		Original Amount	Term	Interest Rate	alance e 30, 2018
Fair skidsteer-2015 (1)	\$	23,000	4 yr	3.15%	\$ 4,242
Harris Creek bridge-2011 (1)		180,000	10 yr	3.15%	47,929
Motor grader-2014 (1)		110,000	5 yr	3.15%	22,312
Cemetery skidsteer-2017 (1)		25,666	5 yr	3.15%	 16,223
(1) Through INTERCAP. Interest adjus	ted each	February 1, max	imum of 15 perc	ent.	\$ 90,706

(2) Governmental activities.

Annual debt service requirements to maturity for notes payable are as follows:

Year ending	_	Governmental Activities							
June 30,	P	rincipal	lr	nterest		Total			
2019	\$	52,028	\$	2,423	\$	54,451			
2020		25,947		1,013		26,960			
2021		12,731		200		12,931			
	\$	90,706	\$	3,636	\$	94,342			

The government issued \$7,500,000 of general obligation bonds in 2014 to provide funds for the acquisition and construction of a detention center. The bonds bear interest rates of 2 to 4.25 percent and are payable in installments of principal and interest over 20 years. General obligation bonds are direct obligations and pledge the full faith and credit of the government. General obligation bonds currently outstanding as of June 30, 2018 are \$6,340,000.

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year ending		Go	nmental Activ	tivities			
June 30,		Principal	_	Interest	Total		
2019	\$	320,000	\$	220,873	\$	540,873	
2020		325,000		214,473		539,473	
2021		330,000		207,973		537,973	
2022		335,000		201,373		536,373	
2023		345,000		192,998		537,998	
2024-2028		1,890,000		808,220		2,698,220	
2029-2033		2,280,000		407,162		2,687,162	
2034	-	515,000	_	21,887		536,887	
	\$	6,340,000	\$	2,274,959	\$	8,614,959	

The government issued \$288,000 of special assessment bonds in 2014 to provide funds for utility infrastructure improvements. The bonds have a stated rate of interest of 2.5 percent and are payable in equal installments of principal and interest over 40 years. Special assessment bonds currently outstanding as of June 30, 2018 are \$274,470.

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Year ending		Go	lities			
June 30,	F	Principal	-	Interest		Total
2019	\$	4,740	\$	6,868	\$	11,608
2020		4,860		6,748		11,608
2021		4,983		6,625		11,608
2022		5,109		6,499		11,608
2023		5,238		6,370		11,608
2024-2028		28,244		29,796		58,040
2029-2033		32,002		26,038		58,040
2034-2038		36,257		21,783		58,040
2039-2043		41,080		16,960		58,040
2044-2048		46,544		11,496		58,040
2049-2053		52,734		5,306		58,040
2054		12,679		248		12,927
	\$	274,470	\$	144,737	\$	419,207

Special assessment bond debt service requirements to maturity are as follows:

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Long-term liability activity for the year ended June 30, 2018, was as follows:

	Balance July 1, 2017	A	dditions	R	etirements	Ju	Balance ne 30, 2018	100	ue Within )ne Year
Governmental activities:						_		-	
Bonds payable:									
General obligation bonds	\$ 6,650,000	\$	-	\$	(310,000)	\$	6,340,000	\$	320,000
Bond premium	221,994		-		(13,058)		208,936		-
Special assessment bonds	279,093		-		(4,623)		274,470		4,740
Total bonds payable	7,151,087	_	-	11	(327,681)		6,823,406		324,740
Capital leases	12,461		-		(12,461)		-		-
Notes payable	157,356		-		(66,650)		90,706		52,028
Compensated absences	367,021		21,786		-		388,807		38,881
Governmental activities long-term liabilities	\$ 7,687,925	\$	21,786	\$	(406,792)	\$	7,302,919	\$	415,649

Internal service funds predominantly serve the governmental funds. Accordingly, internal service fund long-term liabilities are included as part of the governmental activities. At year end, \$8,958 of the internal service fund compensated absences is included in the above amounts. Also, for the governmental activities, notes payable are liquidated by the road and bridge funds. Compensated absences are generally liquidated by the general fund.

#### Conduit Debt

To provide for the refinancing of existing debt and construction of improvements to the Eastern Montana Community Mental Health Center (EMCMHC), a Montana nonprofit corporation, the County issued Industrial Development Revenue Bonds/Notes amounting to \$850,000. These bonds/notes are special limited obligations of the County payable solely from and secured by payments to be made by EMCMHC under the loan agreement. The bonds/notes do not constitute or give rise to a pecuniary liability of the County or a charge against its general credit or taxing powers, and accordingly have not been reported in the accompanying financial statements. As of June 30, 2018, the outstanding balance of the Industrial Development Revenue Bonds/Notes was not available.

#### Landfill Closure/Postclosure

State and federal laws and regulations require the government to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at the sites for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the government reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$1,071,486 reported as a landfill closure and postclosure care liability as of June 30, 2018, represents the cumulative amount reported to date based on the use of 68 percent of the estimated capacity of the landfill. The government will recognize the remaining

estimated cost of closure and postclosure care of \$497,764 as the remaining estimated capacity of the landfill is filled. These amounts are based on what it would cost to perform all closure and postclosure care as of June 30, 2018. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The government is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care costs. The government is in compliance with the requirements, and, as of June 30, 2018, \$1,813,037 had been set aside for this purpose. The amount set aside is restricted and reported as "restricted net assets." The government expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable laws and regulations), these costs may need to be covered by charges to future landfill users or from future tax revenue.

The following changes occurred in the closure and postclosure care liability during the year ended June 30, 2018:

 Balance ly 1, 2017	 Additions	Adjustment		Ju	Balance ne 30, 2018
\$ 894,654	\$ 176,832	\$	-	\$	1,071,486

# NOTE 4. OTHER INFORMATION

## **Risk Management**

The government is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; professional liability (i.e., errors and omissions); workers compensation (i.e., employee injuries); medical insurance costs; and environmental damages. A variety of methods is used to provide insurance for these risks. Policies, transferring all risks of loss, except for relatively small deductible amounts, are purchased for theft, damage or destruction of assets, professional liabilities and employee medical costs. There are no deductibles or maximum coverage limits in the plan. The government participates in MACO's Joint Powers Insurance Authority which offers insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. Given lack of coverage available, the government has no coverage for potential losses from environmental damages.

#### **Prior Period Adjustments**

A prior period adjustment of \$480,481 resulted from correcting the beginning of the year total other post-employment benefit liability. The June 30, 2017 liability balance was not updated as required by GASB Statement No. 75.

## Interlocal Agreements

The City of Miles City maintains the accounting records for agreements related to the operation of the library, central dispatch, animal control, airport and ambulance. The County levies or makes contributions to the City for these shared services. For the year ended June 30, 2018, the County contributed \$172,000 to the City for these services.

# Contingencies

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any to be immaterial.

The government is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the government's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the government.

# **Retirement Plans**

# Plan Descriptions

The Public Employees Retirement System (PERS) Defined Benefit Retirement Plan (DBRP), administered by the Montana Public Employee Retirement Administration (MPERA), is a multiple-employer, cost-sharing plan established July 1, 1945, and governed by Title 19, chapters 2 and 3, MCA) The PERS-DBRP provides retirement, disability, and death benefits to plan members and their beneficiaries. All new members are initially members of the PERS-DBRP and have a 12-month window during which they may choose to remain in the PERS-DBRP or join the PERS-DCRP by filing an irrevocable election. Members may not be participants of both the defined benefit and defined contribution retirement plans. Benefits are established by state law and can only be amended by the

Legislature. Benefits are based on eligibility, years of service, and highest average compensation. Member rights are vested after five years of service. Additional information pertaining to membership, benefit structure, and prior years' actuarial valuations, as well as links to applicable statutes and administrative rules, may be obtained by visiting the PERS web site at mpera.mt.gov.

The Sheriffs' Retirement System (SRS), administered by the Montana Public Employee Retirement Administration (MPERA), is a multiple-employer, cost-sharing defined benefit plan established July 1, 1974, and governed by Title 19, chapters 2 & 7, MCA. This plan provides retirement benefits to all Department of Justice criminal and gambling investigators hired after July 1, 1993, all detention officers hired after July 1, 2005, and to all Montana sheriffs. Benefits are established by state law and can only be amended by the Legislature. The SRS provides retirement, disability and death benefits to plan members and their beneficiaries. Benefits are based on eligibility, years of service and highest average compensation. Member rights are vested after five years of service. Additional information pertaining to membership, benefit structure, and prior years' actuarial valuations, as well as links to applicable statutes and administrative rules, may be obtained by visiting the SRS web site at mpera.mt.gov.

# **Pension Benefits**

# Public Employees Retirement System

Plan members hired prior to July 1, 2011 are eligible to retire at age 60 with 5 years of membership service, age 65 regardless of years of membership service or any age with 30 years of membership service. Benefits are calculated as follows: 1) if less than 25 years of membership service, 1.785% of the member's highest average compensation (HAC) multiplied by years of service credit or 2) if 25 years of membership service or more, 2% of HAC multiplied by years of service credit.

Plan members hired on or after July 1, 2011 are eligible to retire at age 65 with 5 years of membership service or age 70 regardless of years of membership service. Benefits are calculated as follows: 1) if less than 10 years of membership service, 1.5% of the member's HAC multiplied by years of service credit, 2) if between 10 and 30 years of membership service,1.785 of HAC multiplied by years of service credit, or 3) if 30 years of membership service or more, 2% of HAC multiplied by years of service credit.

Plan members hired prior to July 1, 2011 are eligible for early retirement at age 50 with 5 years of membership service or any age under age 60 with 25 years of membership service. Plan members hired on or after July 1, 2011 are eligible for early retirement at age 55 with 5 years of membership service. Benefits are actuarially reduced.

Second retirement applies to plan members re-employed in a PERS position after retirement. Plan members who retire before January 1, 2016 and accumulate less than 2 years' additional service credit or retire on or after January 1, 2016 and accumulate less than 5 years' additional service credit receive a refund of the plan member's contributions from the second employment plus regular interest at .25%.

Plan members who retire before January 1, 2016 and accumulate at least 2 years of additional service credit receive a recalculated retirement benefit based on the laws in effect at second retirement. Plan members who retire on or after January 1, 2016 and accumulate 5 or more years of additional service credit receive the same retirement benefit as prior to their return to service and a second retirement benefit for the second period of service based on the laws in effect at second retirement.

For members who have been retired at least 12 months, a Guaranteed Annual Benefit Adjustment (GABA) will be made each year equal to 1). 3% for members hired prior to July 1, 2007, 2). 1.5% for members hired between July 1, 2007 and June 30, 2013 or, 3). Members hired on or after July1, 2013: a). 1.5% for each year PERS is funded at or above 90%; b). 1.5% is reduced by .1% for each 2% PERS is funded below 90%; and c). 0% whenever the amortization period for PERS is 40 years or more.

# Sheriff's Retirement System

SRS provides retirement, disability and death benefits. Members with 20 years of membership service are eligible to retire. Retirement benefits are determined as 2.5 percent of the member's highest average compensation (HAC) multiplied by years of service credit. For plan members hired prior to July 1, 2011, HAC is determined during any consecutive 36 months. For plan members hired on or after July 1, 2011, HAC is determined during any consecutive 60 months. For plan members hired on or after July 1, 2013, HAC is determined on 110% annual cap on compensation. Members age 50 with 5 years of membership service are eligible for early retirement. Retirement benefits are determined using HAC and years of service credit at early retirement, reduced to the actuarial equivalent.

A member who leaves service may withdraw contributions made. Upon receipt of a refund of contributions, a member's vested right to a monthly benefit is forfeited.

For retired members who have been retired at least 12 months, a Guaranteed Annual Benefit Adjustment (GABA) will be made each year equal to a maximum of 1.5% for members hired on or after July 1, 2007 and 3% for members hired prior to July 1, 2007.

# Member and Employer Contributions

# Public Employees Retirement System

All members contribute 7.9% of their compensation. Interest is credited to member accounts at the rates determined by the Board. All member contributions will be decreased to 6.9% on January 1 following the actuary valuation results that project the amortization period to drop below 25 years. Member contributions are made through an "employer pick-up" arrangement that results in deferral of taxes on the contributions.

Employers contributed 8.2% of each member's compensation. This was temporarily increased from 6.9% on July 1, 2013. Beginning July 1, 2014, employer contributions will increase an additional 0.1% a year over 10 years, through 2024. The employer additional contributions terminates on January 1 following actuary valuation results that show the amortization period of the PERS-DBRP has dropped below 25 years and would remain below 25 years following the reductions of both the additional employer and member contributions rates. The State's General Fund contributes an additional .37% of earned compensation. Effective July 1, 2013, contributions are also made to the system from the Coal Tax Fund. Beginning July 1, 2013, employers are required to make contributions on working retirees' compensation. Member contributions for working retirees are not required.

#### Sheriff's Retirement System

Members contribute 9.245% of their compensation. Interest is credited at rates determined by the Board. Member contributions are made through an "employer pick-up" arrangement that results in deferral of taxes on the contributions. Employers contribute 10.115% of each member's compensation. The rate increased from 9.535% to 9.825% on July 1, 2007 and to 10.115% on July 1, 2009.

Beginning July 1, 2013, employers of retirees who return to work in a position working less than 480 hours contribute 10.115% of the working retiree's compensation.

# Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions

At June 30, 2018, the government recorded a liability of \$3,302,906 (PERS) and \$689,906 (SRS) for its proportionate share of the net pension liability.

PERS has a special funding situation in which the State of Montana is legally responsible for making contributions directly to PERS on behalf of the government. Due to the existence of this special funding situation, the government is required to report the portion of the State of Montana's proportionate share of the collective net pension liability. The government's and State of Montana's proportionate share of the net pension liability are presented below:

	Net Pension Liability June 30, 2018				
		PERS		SRS	
Employer proportionate share State of Montana proportionate	\$	3,302,906	\$	689,906	
share associated with employer		41,189	-	-	
Total	\$	3,344,095	\$	689,906	

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016 for PERS and SRS. The government's proportion of the net pension liability was based on the government's contributions received by PERS and SRS during the measurement period July 1, 2016, through June 30, 2017, relative to the total employer contributions received from all PERS and SRS participating employers. At June 30, 2018, the government's proportion was .1696 and .9066 percent for PERS and SRS, respectively.

For the year ended June 30, 2018, the government recognized \$296,093 (PERS) and \$72,439 (SRS) for its proportionate share of the pension expense. The government also recognized grant revenue of \$49,445 (PERS) for the support provided by the State of Montana for its proportionate share of the pension expense that is associated with the government. Total pension expense recognized was \$345,538 and \$72,439 for PERS and SRS, respectively.

At June 30, 2018, the government reported its proportionate share of PERS and SRS deferred outflows and inflows of resources from the following sources:

		PE	RS		SRS			
	0	Deferred utflows of esources	In	eferred flows of esources	0	Deferred utflows of esources	li	Deferred nflows of esources
Differences between expected and actual experience	\$	81,340	\$	4,781	\$	4,528	\$	2,123
Changes in assumptions		451,473		(21)		538,420		880,663
Net difference between projected and actual earnings on pension plan investments		-		22,182		-		8,468
Changes in the employer's proportion and differences between employer's contributions and the employer's proportionate								
contributions		27,182		-		131,940		12
Employer contributions subsequent						and a state of the second		
to measurement date	-	199,492	-	-		89,794		
	\$	759,487	\$	26,963	\$	764,682	\$	891,254

Amounts reported as deferred outflows of resources related to pensions resulting from the government's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended June 30, 2019. Other amounts reported as deferred outflows and inflows of resources will be recognized in pension expense as follows:

Year Ended June 30:	 PERS	 SRS
2019	\$ 116,997	\$ (102,403)
2020	258,273	(60,830)
2021	200,880	(77,046)
2022	(70,301)	(108,026)

# Actuarial Assumptions

For each of the retirement plans, the total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	PERS	SRS
Investment rate of return, net of investment and administrative expenses	7.65%	7.65%
Salary increases	3.50%	3.50%
Inflation	2.75%	2.75%

Mortality rates for the PERS and SRS retirement plans are based on the RP-2000 Combined Employee and Annuitant Mortality Tables projected to 2020 with Scale BB.

The long-term expected return on pension plan assets is reviewed as part of the regular experience studies prepared for the PERS and SRS plans. The most recent PERS and SRS analysis, performed for the period covering fiscal years 2011 through 2016, is outlined in a report dated June 2017 and May 2017, for PERS and SRS, respectively, which is located on the MPERA website. Several factors are considered in evaluating the long-term rate of return assumption. These factors include rates of return adopted by similar public sector systems, as well as the utilization of a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. Best estimates are presented as the arithmetic real rates

of return for each major asset class included in the PERS' and SRS' target asset allocation as of June 30, 2017, and are summarized in the following table:

Asset Class	Target Asset Allocation	Long-Term Expected Real Rate of Return
Cash equivalents	2.6%	0.10%
Domestic equity	36.0%	1.64%
Foreign equity	18.0%	1.14%
Fixed income	23.4%	0.23%
Private equity	12.0%	0.93%
Real estate	8.0%	0.32%
	100.0%	

# Discount Rate

# Public Employees Retirement System

The discount rate used to measure the total pension liability was 7.65%. The projection of cash flows used to determine the discount rate assumed that contributions from participating plan members, employers, and nonemployer contributing entities will be made based on the Board's funding policy, which establishes the contractually required rates under Montana Code Annotated. The State contributes 0.1% of salaries for local governments and 0.37% for school governments. In addition, the State contributes coal severance tax and interest money from the general fund. The interest is contributed monthly and the severance tax is contributed quarterly. Based on those assumptions, the PERS' fiduciary net position was projected to be adequate to make all the projected future benefit payments of current plan members through the year 2121. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. No municipal bond rate was incorporated in the discount rate.

# Sheriff's Retirement System (SRS)

The discount rate used to measure the total pension liability was 7.65%. The projection of cash flows used to determine the discount rate assumed that contributions from participating plan members and employers will be made based on the Board's funding policy, which established the contractually required rates under the Montana Code Annotated. Based on those assumptions, the Plan's fiduciary net position was projected to be adequate to make all the projected future benefit payments of current plan members through the year 2117. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. A municipal bond rate was not incorporated in the discount rate.

# Sensitivity Analysis

The following presents the employer's proportionate share of the PERS and SRS net pension liability calculated using the discount rate of 7.65%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1.00% lower (6.65%) or 1.00% higher (8.65%) than the current rate.

	1% Decrease (6.65%)		Current Discount Rate (7.65%)		1% Increase (8.65%)	
Net pension liability-PERS	\$	4,810,401	\$	3,302,906	\$	2,037,479
Net pension liability-SRS		1,218,209		689,906		257,690

# Postemployment Benefits Other Than Pensions

# General Information about the OPEB Plan

Plan Descriptions. The healthcare plan provides for and Section 2-18-704, MCA, requires local governments to allow employees with at least 5 years of service and who are at least age 50 along with surviving spouses and dependents to stay on the government's health care plan as long as they pay the same premium. This creates a defined benefit other post-employment benefits plan (OPEB), since retirees are usually older than the average age of the plan participants they receive a benefit of lower insurance rates. The OPEB plan is a single-employer defined benefit plan administered by the government. The government has not created a trust to accumulate assets to assist in covering the defined benefit plan costs, and covers these costs when they come due. The government has less than 100 plan

members and thus qualifies to use the "alternative measurement method" for calculating the liability. The above described OPEB plan does not provide a stand-alone financial report.

Benefits provided: The government provides healthcare insurance benefits for retirees and their dependents upon reaching the age and service years defined in 2-18-704, MCA. The health insurance premiums are the responsibility of the retiree.

Employees Covered by Benefit Terms. As of June 30, 2018, the following employees were covered by benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	
Inactive employees or beneficiaries entitled to but not yet receiving benefit payments	-
Active plan members	59

# Total OPEB Liability

The total OPEB liability of \$510,324 was measured as of May 17, 2018, and was determined by an actuarial valuation as of June 30, 2017.

Actuarial assumptions and other inputs. The total OPEB liability in the actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation date	June 30, 2017
Actuarial cost method	Entry age normal funding
Salary increases	4%
Discount rate	3.87% (based on the 20 year municipal bond index)
Healthcare costs trend rates	8.1% for 2017, decreasing 0.1% per year to an ultimate rate of 3.8% for 2075 and years later
Participation	45% of future retirees are assumed to elect medical coverage
Mortality	For PERS and SRS: RP 2000 Healthy Combined Mortality Table projected by Scale BB to 2020, set back one year for males.

The actuarial assumptions used in the June 20, 2017 valuation were based on the health care premium rates from the respective pension plan valuations, with adjustments for actual changes in medical and prescription drug costs for 2017.

# Changes in the Total OPEB Liability

Changes in the total OPEB liability were as follows (in thousands):

Service cost	\$ 65,829
Interest on the total OPEB liability	19,498
Difference in experience	26,869
Benefits payments	 (29,657)
Net change in total OPEB liability	82,539
Total OPEB liability - beginning of year	 427,785
Total OPEB liability - end of year	\$ 510,324

Changes of benefit terms reflect revised health care trend rates and retiree contribution increases based on revised projects and future increases to retirees contributions to match health care cost trend rates.

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## CUSTER COUNTY NOTES TO BASIC FINANCIAL STATEMENTS

Changes of assumptions and other inputs reflect a change in status, trend, discount and other inputs.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the employer's total OPEB liability calculated using the discount rate of 3.87%, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1.00% lower (2.87%) or 1.00% higher (4.87%) than the current rate.

			Current			
	1% Decrease (2.87%)		count Rate (3.87%)	1% Increase (4.87%)		
Total OPEB liability	\$	493,367	\$ 510,324	\$	523,732	

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (7.1% decreasing to 2.8%) or 1-percentage-point higher (9.1% decreasing to 4.8%) than the current healthcare cost trend rates:

	(7.1%	Decrease 6 decreasing 10 2.8%)	Tr	Ithcare Cost end Rates (8.1% creasing to 3.8%)	6 Increase (9.1% creasing to 4.8%)
Total OPEB liability	\$	470,641	\$	510,324	\$ 555,306

OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the government recognized OPEB expense of \$85,327. As of June 30, 2018, the government reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Differences between expected and actual economic experience	\$	26,869	\$		
Changes in actuarial assumptions		-	9800	-	
Difference between projected and actual investment earnings		18.2 1		-	
Changes in the proportion and differences between actual and expected contributions		-			
Employer contributions subsequent					
to measurement date		34,677			
	\$	61,546	\$		

## CUSTER COUNTY NOTES TO BASIC FINANCIAL STATEMENTS

Amounts reported as deferred outflows of resources resulting from the government's contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability for the year ended June 30, 2019. Other amounts reported as deferred outflows of resources will be recognized in OPEB expense as follows:

\$ 3,088
3,088
3,088
3,088
3,088
11,429
\$

## Future Implementation of GASB Pronouncements

The GASB has issued the following pronouncements:

GASB Statement No. 83, Certain Asset Retirement Obligations. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

GASB Statement No. 84, Fiduciary Activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018.

GASB Statement No. 87, Leases. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

REQUIRED SUPPLEMENTARY INFORMATION

# CUSTER COUNTY SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL General Fund For the Year Ended June 30, 2018

	Budgeted	I Amounts			
	Original	Final	Actual Amounts, Budgetary Basis	Budget to GAAP Differences	Actual Amounts, GAAP Basis
REVENUES					
Taxes/assessments	\$ 1,679,772	\$ 1,679,772	\$ 1,679,849	\$ -	\$ 1,679,849
Fees and fines	85,520	85,520	86,158	-	86,158
Licenses and permits	950	950	650	-	650
Intergovernmental	173,641	285,140	238,160	49,445	287,605
Charges for services	184,193	216,193	220,842	-	220,842
Investment earnings	45,000	45,000	57,915		57,915
Miscellaneous	32,600	29,115	56,105		56,105
Total revenues	2,201,676	2,341,690	2,339,679	49,445	2,389,124
EXPENDITURES					
Current:					
General government	2,182,708	2,201,037	1,776,959	26,325	1,803,284
Public safety	138,520	212,520	113,085	5,147	118,232
Public works	-	-	29,205	13,869	43,074
Public health	259,948	260,296	248,897	1,711	250,608
Social and economic services	33,500	33,500	18,910	1,162	20,072
Culture and recreation	-		67,230	1,231	68,461
Housing and community development	9,097	9,097	4,097		4,097
Capital outlay	12,000	38,000	108,740	-	108,740
Total expenditures	2,635,773	2,754,450	2,367,123	49,445	2,416,568
Excess (deficiency) of revenues over expenditures	(434,097)	(412,760)	(27,444)		(27,444)
OTHER FINANCING SOURCES (USES)					
Transfers in	115,000	154,059	142,060	-	142,060
Transfers out	(78,159)	(98,645)	(98,645)		(98,645)
Total other financing sources (uses)	36,841	55,414	43,415		43,415
Net change in fund balance	\$ (397,256)	\$ (357,346)	15,971	-	15,971
Fund balance - beginning			687,845		687,845
Fund balance - ending			\$ 703,816	\$ -	\$ 703,816

# CUSTER COUNTY SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL Road Fund For the Year Ended June 30, 2018

	Budgeted Amounts						
	(	Original		Final	Actual Amounts		
REVENUES							
Taxes/assessments	\$	371,585	\$	371,585	\$	367,216	
Intergovernmental		212,131		212,131		211,919	
Miscellaneous		1,500		1,500		11,936	
Total revenues	-	585,216		585,216		591,071	
EXPENDITURES							
Current:							
Public works		982,161		957,161		818,183	
Debt service:							
Principal		46,342		46,342		37,452	
Interest and other charges		1,439		1,439		1,162	
Capital outlay		250,000		250,000		251,065	
Total expenditures		1,279,942	-	1,254,942	-	1,107,862	
Excess (deficiency) of revenues over			-		_		
expenditures		(694,726)	_	(669,726)	_	(516,791)	
OTHER FINANCING SOURCES (USES)							
Sale of capital assets		-		-		8,820	
Transfers in		500,000		500,000		530,564	
Transfers out		-		(25,000)			
Total other financing sources (uses)		500,000	_	475,000	_	539,384	
Net change in fund balance	\$	(194,726)	\$	(194,726)		22,593	
Fund balance - beginning						282,638	
Fund balance - ending					\$	305,231	

# CUSTER COUNTY SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL Custer County Event Center Fund For the Year Ended June 30, 2018

	Budgeted /		
	Original	Final	Actual Amounts
EXPENDITURES			
Current:			
Culture and recreation	752,120	752,120	17,547
Total expenditures	752,120	752,120	17,547
Excess (deficiency) of revenues over		NO. 770 8973-98	
expenditures	(752,120)	(752,120)	(17,547)
OTHER FINANCING SOURCES			
Insurance recoveries	752,120	752,120	752,120
Total other financing sources	752,120	752,120	752,120
Net change in fund balance	\$	\$ -	734,573
Fund balance - beginning			
Fund balance - ending			\$ 734,573

# CUSTER COUNTY SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL Public Safety Fund For the Year Ended June 30, 2018

	Budgetec		
	Original	Final	Actual Amounts
REVENUES			
Taxes/assessments	\$ 1,129,313	\$ 1,129,313	\$ 1,108,727
Licenses and permits	1,000	1,000	1,400
Intergovernmental	171,252	171,252	162,913
Charges for services	330,500	330,500	245,112
Investment earnings	10	10	1
Miscellaneous	300	300	4,827
Total revenues	1,632,375	1,632,375	1,522,980
EXPENDITURES Current:			
Public safety	1,817,232	1,817,657	1,645,749
Public health	5,200	5,200	1,518
Debt service:	01-00	0,200	
Principal	-	2,658	3,678
Interest and other charges	-	1,285	296
Capital outlay	40,000	1,200	200
Total expenditures	1,862,432	1,826,800	1,651,241
Excess (deficiency) of revenues over		-	
expenditures	(230,057)	(194,425)	(128,261)
OTHER FINANCING SOURCES (USES)			
Transfers in	424	424	
Transfers out	-	(40,000)	(40,000)
Total other financing sources (uses)	424	(39,576)	(40,000)
Net change in fund balance	\$ (229,633)	\$ (234,001)	(168,261)
Fund balance - beginning			447,023
Fund balance - ending			\$ 278,762

# CUSTER COUNTY SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL PILT Fund For the Year Ended June 30, 2018

	Budgeted Amounts					
	Original			Final	Actual Amounts	
REVENUES						
Intergovernmental	\$	350,000	\$	350,000	\$	888,744
Total revenues		350,000		350,000		888,744
EXPENDITURES:						
Current:						
General government		100		100		
Social and economic services		1,000	-	1,000		1,000
Total expenditures		1,100		1,100	_	1,000
Excess (deficiency) of revenues over						
expenditures		348,900	_	348,900	_	887,744
OTHER FINANCING USES						
Transfers out		(950,000)		(1,085,000)		(1,080,348)
Total other financing uses		(950,000)		(1,085,000)	_	(1,080,348)
Net change in fund balance	\$	(601,100)	\$	(736,100)		(192,604)
Fund balance - beginning					_	1,543,508
Fund balance - ending					\$	1,350,904

# CUSTER COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2018

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

Money may not be disbursed, expended or obligated except pursuant to an appropriation for which working capital is or will be available. The final budget is legally enacted by the governing body by the first Thursday after the first Tuesday in September or within 30 calendar days of receiving certified taxable values from the department of revenue, after holding public hearings as required by state statute. Budgeted fund expenditures/expenses are limited by state law to budgeted amounts. Budgets may be amended for circumstances described by state law. The budgeted amounts as shown in the financial statements are as originally adopted or as revised by legal budget transfers and amendments, if applicable. All appropriations, except for construction-in-progress, lapse at year-end. The government does not utilize a formal encumbrance accounting system.

Budget to actual differences for the General fund are state support revenue and expense related to pensions.

# CUSTER COUNTY SCHEDULE OF CONTRIBUTIONS PUBLIC EMPLOYEES AND SHERIFFS' RETIREMENT SYSTEMS OF MONTANA For the Year Ended June 30,

Public Employees Retirement System:	-	2018	 2017	_	2016	 2015
Contractually required contributions Contributions in relation to the contractually	\$	199,492	\$ 182,854	\$	162,238	\$ 148,291
required contributions		199,492	 182,854		162,238	 148,291
Contribution deficiency (excess)	\$		\$ -	\$		\$
Employer's covered payroll	\$	2,355,281	\$ 2,184,748	\$	1,926,564	\$ 1,770,964
Contributions as a percentage of covered payroll		8.47%	8.37%		8.42%	8.37%
Sheriffs' Retirement System:		2018	 2017		2016	 2015
Contractually required contributions	\$	89,794	\$ 68,617	\$	61,868	\$ 52,337
Contributions in relation to the contractually required contributions		89,794	 68,617		61,868	 52,337
Contribution deficiency (excess)	\$	-	\$ -	\$		\$
Employer's covered payroll	\$	684,668	\$ 678,371	\$	596,924	\$ 515,949
Contributions as a percentage of covered payroll		13.11%	10.11%		10.36%	10.14%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

## CUSTER COUNTY SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC EMPLOYEES AND SHERIFFS' RETIREMENT SYSTEMS OF MONTANA For the Year Ended June 30,

Public Employees Retirement System:		2018		2017	 2016	 2015
Employer's proportion of the net pension liability		0.1696%		0.1608%	0.1518%	0.1874%
Employer's proportionate share of the net pension liability associated with the employer	\$	3,302,906	\$	2,739,637	\$ 2,121,284	\$ 2,335,475
State of Montana's proportionate share of the net pension liability associated with the employer		41,189		33,475	 26,056	 28,520
Total	\$	3,344,095	\$	2,773,112	\$ 2,147,340	\$ 2,363,995
Employer's covered payroll	\$	2,100,755	\$	1,926,564	\$ 1,770,964	\$ 2,129,645
Employer's proportionate share of the net pension liability as a percentage of its covered payroll Plan fiduciary net position as a percentage of the		157.22%		142.20%	119.78%	109.66%
total pension liability		73.75%		74.71%	78.40%	79.87%
Sheriffs' Retirement System:		2018	<u>.                                    </u>	2017	 2016	 2015
Sheriffs' Retirement System: Employer's proportion of the net pension liability	·	2018 0.9066%		2017 0.8456%	 2016 0.7582%	 2015 0.7297%
	\$		\$		\$	\$ 
Employer's proportion of the net pension liability Employer's proportionate share of the net pension	\$	0.9066%	\$	0.8456%	\$ 0.7582%	\$ 0.7297%
Employer's proportion of the net pension liability Employer's proportionate share of the net pension liability associated with the employer State of Montana's proportionate share of the net	\$	0.9066%	\$	0.8456%	\$ 0.7582%	\$ 0.7297%
Employer's proportion of the net pension liability Employer's proportionate share of the net pension liability associated with the employer State of Montana's proportionate share of the net pension liability associated with the employer		0.9066% 689,906 -		0.8456% 1,485,499 -	 0.7582% 730,936 -	 0.7297% 303,684 -
Employer's proportion of the net pension liability Employer's proportionate share of the net pension liability associated with the employer State of Montana's proportionate share of the net pension liability associated with the employer Total	\$	0.9066% 689,906 - -	\$	0.8456% 1,485,499 - 1,485,499	\$ 0.7582% 730,936 - 730,936	\$ 0.7297% 303,684 - 303,684

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Public Employees Retirement System

Changes of Benefit Terms:

The following changes to the plan provision were made as identified:

2015 Legislative Changes:

General Revisions - House Bill 101, effective January 1, 2016:

### Second Retirement Benefit:

- Applies to PERS members who return to active service on or after January 1, 2016. Members who retire before January 1, 2016, return to PERS-covered employment, and accumulate less than 2 years of service credit before retiring again:
  - · Refund of member's contributions from second employment plus regular interest (currently 0.25%);
  - No service credit for second employment;
  - · Start same benefit amount the month following termination; and
  - · GABA starts again in the January immediately following second retirement.
- For members who retire before January 1, 2016, return to PERS-covered employment and accumulate two or more years of service credit before retiring again:
  - · Member receives a recalculated retirement benefit based on laws in effect at second retirement; and,
  - GABA starts in the January after receiving recalculated benefit for 12 months.
- 3. For members who retire on or after January 1, 2016, return to PERS-covered employment and accumulate less than 5 years of service credit before retiring again:
  - Refund of member's contributions from second employment plus regular interest (currently 0.25%);
  - No service credit for second employment;
  - Start same benefit amount the month following termination; and,
  - · GABA starts again in the January immediately following second retirement.
- 4. For members who retire on or after January 1, 2016, return to PERS-covered employment and accumulate five or more years of service credit before retiring again:
  - Member receives same retirement benefit as prior to return to service;
  - Member receives second retirement benefit for second period of service based on laws in effect at second retirement; and,
  - GABA starts on both benefits in January after member receives original and new benefit for 12 months.

Revise DC Funding Laws - House Bill 107, effective July 1, 2015:

Employer Contributions and the Defined Contribution Plan - for PERS and MUS-RP:

The PCR was paid off effective March 2016 and the contributions of 2.37%, .47%, and the 1.0% increase
previously directed to the PCR are now directed to the Defined Contribution or MUS-RP member's account.

2017 Legislative Changes:

General Revisions - House Bill 101, effective July 1, 2017:

Working Retiree Limitations:

 If a PERS retiree returns as an independent contractor to what would otherwise be PERS-covered employment, general contractor overhead costs are excluded from PERS working retiree limitations.

Terminating Employers - Recovery of actuary costs:

 Employers who terminate participation in PERS must pay the actuarial liability associated with that termination. Starting July 1, 2017, the terminating employer must also pay for the cost of the actuarial study used to determine that liability.

Refunds:

- Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum.
- Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so within 90 days of termination of service.
- Trusts, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump-sum payment.

Family Law Orders:

 If a Family Law Order (FLO) is silent regarding the apportionment of post-retirement benefit adjustments such as the Guaranteed Annual Benefit Adjustment (GABA), the FLO is presumed to require apportionment of the post-retirement benefit adjustment in the same percentage as the monthly retirement benefit is apportioned.

Disabled PERS Defined Contribution (DC) Members:

 PERS members hired after July 1, 2011 have a normal retirement age of 65. PERS DC members hired after July 1, 2011 who became disabled were previously only eligible for a disability benefit until age 65. Effective July 1, 2017, these individuals will be eligible for a disability benefit until they reach 70, thus ensuring the same 5-year time period available to PERS DC disabled members hired prior to July 1, 2011 who have a normal retirement age of 60 and are eligible for a disability benefit until age 65.

PERS Statutory Appropriation - House Bill 648, effective July I, 2017:

- Revenue from coal severance taxes and interest income from the coal severance tax permanent fund
  previously statutorily-appropriated to the PERS defined benefit trust fund will be replaced with the following
  statutorily appropriations:
  - 1. FY2018 \$31.386 million
  - 2. FY2019 \$31.958 million
  - 3. Beginning July 1, 2019 through at least June 30, 2025, 101% of the contribution from the previous year from the general fund to the PERS defined benefit trust fund, as follows:
    - a. FY2020 \$32.277 million
    - b. FY2021 \$32.600 million
    - c. FY2022 \$32.926 million
    - d. FY2023 \$33.255 million
    - e. FY2024 \$33.588 million
    - f. FY2025 \$33.924 million

Sheriffs' Retirement System

Changes of Benefit Terms:

The following changes to the plan provisions were made as identified:

2015 Legislative Changes: none

2017 Legislative Changes:

General Revisions - House Bill 101, effective July 1, 2017

Second Retirement Benefit:

- 1. Applies to retirement system members who return on or after July 1, 2017 to active service covered by the system from which they retired.
- If the member works more than 480 hours in a calendar year and accumulates less than 5 years of service credit before terminating again, the member:
  - Is not awarded service credit for the period of reemployment;
  - Is refunded the accumulated contributions associated with the period of reemployment;
  - Starting the first month following termination of service, receives the same retirement benefit previously paid to the member; and
  - Does not accrue post-retirement benefit adjustments during the term of reemployment but receives a Guaranteed Annual Benefit Adjustment (GABA) in January immediately following second retirement.
- 3. If the member works more than 480 hours in a calendar year and accumulates at least 5 years of service credit before terminating again, the member:
  - Is awarded service credit for the period of reemployment;
    - Starting the first month following termination of service, receives:
      - I. The same retirement benefit previously paid to the member, and
      - II. A second retirement benefit for the period of reemployment calculated based on the laws in effect as of the member's rehire date; and
  - Does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA:
     I. On the initial retirement benefit in January immediately following second retirement, and
    - II. On the second retirement benefit starting in January after receiving that benefit for at least 12 months.
- 4. A member who returns to covered service is not eligible for a disability benefit.

#### Refunds:

- Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum.
- Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so within 90 days of termination of service.
- Trusts, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump-sum payment.

## Family Law Orders:

 If a Family Law Order (FLO) is silent regarding the apportionment of post-retirement benefit adjustments such as the Guaranteed Annual Benefit Adjustment (GABA), the FLO is presumed to require apportionment of the post-retirement benefit adjustment in the same percentage as the monthly retirement benefit is apportioned.

SRS Funding - House Bill 383, effective July 1, 2017:

Increase in SRS Employee and Employer Contributions:

- SRS employee contributions increase 1.25% from 9.245% to 10.495%.
- SRS employer additional contributions increase 3%, from 0.58% to 3.58%, for a total employer contributions
  rate of 13.115%.
- SRS employee contributions will return to 9.245% and SRS employer contributions will return to 9.535% when reducing the employee contribution and terminating the additional employer contributions will not cause the amortization period to exceed 25 years.

### Changes in actuarial assumptions and other inputs:

Method and assumptions used in calculations of actuarially determined contributions:

	PERS	SRS
Acturial cost method	Entry age	Entry age
Amortization method	Level percentage of pay, open	Level percentage of pay, open
Remaining amortization period	26 years	26 years
Asset valuation method	4 year smoothed market	4 year smoothed market
Inflation	2.75%	2.75%
Salary increases	3.50%	3.50%
Investment rate of return	7.65%, net of pension plan investment expense and including inflation	7.65%, net of pension plan investment expense and including inflation

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## CUSTER COUNTY SCHEDULE OF CHANGES IN THE TOTAL OTHER POST-EMPLOYMENT BENEFITS (OPEB) LIABILITY AND RELATED RATIOS For the Year Ending June 30,

### Schedule of Changes in the Total OPEB Liability

	 2018
Total OPEB liability - beginning of year	\$ 878,609
Prior period adjustment	(450,824)
Total OPEB liability restated - beginning of year	 427,785
Service cost	65,829
Interest cost	19,498
Differences in experience	26,869
Benefit payments	 (29,657)
Total OPEB liability - end of year	\$ 510,324
Covered payroll	\$ 2,677,994
Total OPEB liability as a percentage of covered payroll	19.06%

#### Notes to Schedule

Changes of assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate of each period. The following are the discount rates used in each period.

3.87%

Differences in experience measure the expected versus actual claims experience.

The government implemented GASB Statement No. 75 in fiscal year 2016. However, roll foward information was not available for fiscal year 2017. As a result, prior years information is not presented.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

BRENT D. OLNESS, CPA CURT D. WYSS, CPA



CERTIFIED PUBLIC ACCOUNTANTS

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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of County Commissioners Custer County Miles City, Montana

#### Report on the Financial Statements

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Custer County, Montana (the government) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the government's basic financial statements, and have issued our report thereon dated November 9, 2018. The report on governmental activities, the road fund and the aggregate remaining fund information was qualified because we did not observe year-end inventory counts and because the government's accounting records related to inventory do not permit retroactive tests of inventory quantities.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the government's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the government's internal control. Accordingly, we do not express an opinion on the effectiveness of the government's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings as items 2018-001 through 2018-006 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompany schedule of findings as item 2018-007 to be significant deficiency.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the government's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONTINUED)

### The Government's Response to Findings

The government did not respond to the findings identified in our audit as described in the accompanying schedule of findings. Section 2-7-515, Montana Code Annotated, states that the government should respond to any findings in the audit report within 30 days after the receipt of the final audit report.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Olhess - Associates, PL

Billings, Montana November 9, 2018

### CUSTER COUNTY SCHEDULE OF FINDINGS For the Year Ended June 30, 2018

#### 2018-001. SEGREGATION OF DUTIES

Criteria: Duties should be segregated to provide reasonable assurance that transactions are handled appropriately.

Condition: There is a lack of segregation of duties among personnel.

Effect: Transactions could be mishandled.

Cause: There are a limited number of personnel for certain functions.

Recommendation: The duties should be separated as much as possible, and alternative controls should be used to compensate for lack of separation. The governing board should provide some of these controls.

### 2018-002. AUDITOR PREPARED FINANCIAL STATEMENTS

Criteria: As part of its internal control structure, it is the government's responsibility to prepare its financial statements in accordance with generally accepted accounting principles (GAAP).

Condition: The government does not have the expertise to prepare or evaluate the selection and application of accounting principles and resulting disclosures and presentations within the auditor prepared financial statements.

Cause: The government is a small organization with limited resources.

Effect: It is common for a small organization to rely on the audit firm to prepare the financial statements; however, an audit firm cannot be considered part of the government's internal control by professional standards currently in effect. Since some presentations and disclosures may be material to the financial statements, this weakness in internal control would be classified as material.

Recommendation: While it may not be cost effective to do so, we recommend the government consider hiring a qualified person to evaluate the auditor prepared financial statements.

### 2018-003. LANDFILL SCALE TICKETS

Criteria: To ensure the completeness of solid waste billing and cash collections, the numerical sequence of the numbered scale tickets should be accounted for by the solid waste secretary.

Condition: The numerical sequence of the numbered scale tickets is not accounted for by the solid waste secretary.

Cause: The numbered scale tickets are used for solid waste charges and cash collections at the landfill. However, the numbered scale tickets for cash collections are not forwarded to the solid waste secretary.

Effect: By not accounting for the numerical sequence of the scale tickets, all customers may not be billed or all cash collected may not be remitted to the County

Recommendation: The numbered scale tickets for charges and cash collections should be remitted to the solid waste secretary on a weekly basis. The numerical sequence of the scale tickets should be accounted for by the solid waste secretary.

### 2018-004. LANDFILL CASH COLLECTIONS

Criteria: Cash collections made at the landfill by the landfill contractor, Dispose All, LLC, are not deposited intact and on a weekly basis.

Condition: The landfill contractor removes the cash on hand at the landfill and remits a check to the County.

Cause: Unknown.

Effect: Holding receipts exposes the government to loss.

Recommendation: Cash collected by the landfill contractor should be deposited to the county treasurer on a weekly basis. The A101 receipt, along with the numbered scale tickets for charges and cash collections, should be forwarded to the landfill secretary. The landfill secretary should verify the A101 receipt reconciles to the cash scale tickets.

### CUSTER COUNTY SCHEDULE OF FINDINGS For the Year Ended June 30, 2018

#### 2018-005. TAX ABATEMENTS/CORRECTIONS

Criteria: Reconciling tax abatements/corrections initiated through the local Department of Revenue office ensures all changes are valid and approved by the local Department of Revenue office and County Commissioners.

Condition: Tax abatements/corrections initiated through the local Department of Revenue office were not reconciled to the general ledger by the Clerk and Recorder's office.

Cause: Unknown.

Effect: Exposes the government to risk of loss or theft.

Recommendation: The Clerk and Recorder's office should reconcile the tax abatements/corrections forms to the general ledger on a monthly basis. The reconciliations should be retained for future reference.

## 2018-006. COUNTY FAIR

Criteria: Since cash is so readily subject to error and mishandling, effective control of checks, currency, and other cash items should begin at the time of receipt and continue through deposit.

Condition: Formal ticket reconciliations were not completed for admission charges

Cause: Unknown.

Effect: Not preparing formal ticket reconciliations for all admission charges exposes the government to risk of loss or theft.

Recommendation: Formal ticket reconciliations should be completed for all events.

#### 2018-007. CAPITAL ASSETS

Criteria: Policy requires each department to submit an annual inventory report to the Clerk and Recorder's office by July 1 of each year. Additionally, transfers or disposals of capital assets are to be reported to the Clerk and Recorder's office.

Condition: County policy is not being followed by department heads.

Cause: Unknown.

Effect: By not following policy, internal controls over capital assets is weakened.

Recommendation: Department heads should follow policy.

### CUSTER COUNTY SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended June 30, 2018

### 2017-001. SEGREGATION OF DUTIES

Status: This finding is unresolved and is repeated as finding 2018-001 for the year ended June 30, 2018.

#### 2017-002. AUDITOR PREPARED FINANCIAL STATEMENTS

Status: This finding is unresolved and is repeated as finding 2018-002 for the year ended June 30, 2018.

### 2017-003. TOTAL OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Status: This finding has been resolved.

## 2017-004. LANDFILL CHARGE SLIPS

Status: This finding is unresolved and is repeated as finding 2018-003 for the year ended June 30, 2018.

## 2017-005. LANDFILL CASH COLLECTIONS

Status: This finding is unresolved and is repeated as finding 2018-004 for the year ended June 30, 2018.

## 2017-006. TAX ABATEMENTS/CORRECTIONS

Status: This finding is unresolved and is repeated as finding 2018-005 for the year ended June 30, 2018.

2017-007. COUNTY FAIR

Status: This finding is unresolved and is repeated as finding 2018-006 for the year ended June 30, 2018.

2017-008. PROTESTED TAXES

Status: This finding has been resolved.

2017-009. CAPITAL ASSETS

Status: This finding is unresolved and is repeated as finding 2018-007 for the year ended June 30, 2018.